

HPUDS IMPLEMENTATION WORKING GROUP

Thursday 30 June 2016

Subject: HPUDS REVIEW STAGE 2 - REVISION OF HPUDS STRATEGY AND IMPLEMENTATION PLAN

Reason for Report

1. In April 2016, as part of Stage 2 of the Review, Sage Planning was engaged to redraft the HPUDS document, including:
 - Removing the implementation actions either completed or deemed unnecessary;
 - Redrafting the Strategy to:
 - i) correct errors and omissions; and
 - ii) incorporate amendments arising from the three Stage 2 reports on:
 - Rural residential land supply (carried out by Cameron Drury of Cheal Consultants Ltd);
 - Retirement sector housing needs (carried out by Murray Tonks of Environmental Management Services Ltd); and
 - Alternative greenfield sites and review of the HPUDS settlement pattern (carried out by Nick Aiken of Opus International Consultants Ltd).
2. In response to clear direction from the IWG, and on instruction from the TAG members, the approach has been to work towards a considerably slimmer, more succinct Strategy, that better tells the HPUDS story, and removes redundant and unnecessary text.
3. As a result, the HPUDS document has been split into two – a revised 2016 Strategy, and separate 2016 Implementation Plan, which will act as a companion document. The intent behind separating out the Implementation Plan is to enable this document to be adjusted as and when actions are completed (or deemed as addressed elsewhere), without having to wait for programmed HPUDS reviews.
4. As a consequence of the approach above, the draft 2016 HPUDS strategy document is a complete re-ordering of HPUDS, and the table of contents has evolved considerably, as well as incorporating the outcomes of the review. The document also seeks to foreshadow the Government's recently released draft National Policy Statement on Urban Development Capacity (currently out for consultation).
5. Notably, the draft Strategy is 36 pages, (excluding appendices) – compared to the 2010 HPUDS document of some 70 pages (excluding Chapter 5 Implementation Plan, and appendices).
6. The draft 2016 HPUDS Implementation Plan is also a slimmed-down version of Chapter 5 of the 2010 HPUDS document. The original 144 actions and considerable background text (comprising approximately 80 pages) is now 63 actions contained in a separate 26-page document.
7. The following tables outline the contents of the two revised HPUDS documents against the contents of the original 2010 HPUDS document – with explanatory comments.
 - Table 1 addresses the draft 2016 HPUDS strategy document and
 - Table 2 addresses the draft 2016 HPUDS Implementation Plan.

* This report was prepared by Philip McKay & Rowena Macdonald

Recommendations

The Heretaunga Plains Urban Development Strategy Implementation Working Group:

1. Receives the agenda item for information purposes.
2. Adopt the attached draft 2016 HPUDS strategy document and 2016 HPUDS Implementation Plan, for Stage 3 consultation (with further refinement following the IWG meeting on 30 June, 2016).

Gavin Ide

MANAGER, STRATEGY AND POLICY, HB Regional Council

Table 1 – DRAFT 2016 HPUDS STRATEGY

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
Introductory Messages:	Introductory Messages:	
- Message from Mana Whenua	- Message from Mana Whenua	Remains unchanged as message remains just as relevant now as in 2010.
- Message from the HPUDS Strategy Partners	- Message from the HPUDS Strategy Partners	Updated to reflect on the first 5 years of the Strategy and the key things that have changed following the 2016 Review.
Executive Summary:	Executive Summary:	
- Introduction	- Introduction	Updated text.
- Strategy Vision	- Strategy Vision	Remains the same.
- Key Aspects of the Strategy	- Strategy Development	Replacement text reflecting move from HPUDS development phase to implementation phase.
- Intensification – Development Allocation, Density - Greenfield Growth Areas	- The Growth Areas – Development Allocation, Growth Areas	Development Allocation & Density essentially the same with some minor updating. Updated growth areas reflecting outcomes of 2016 review – including revised Heretaunga Plains Settlement Pattern Map upfront.
- Implementation, Monitoring and Review	- Implementation and Monitoring	Updated to reflect 2016 Review (also draws on section 1.3.5 ‘Strategy Implementation’ in 2010 HPUDS)
- 2016 Review Findings		New text to summarise key findings from 2016 HPUDS Review.
Chapter 1 – Heretaunga Plains Urban Development Strategy:	Chapter 1 – Heretaunga Plains Urban Development Strategy:	
- Background (section 1.1)	- Background (section 1.1)	Updated text to reflect move from development phase to implementation phase.

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
- The 2016 HPUDS Review (section 1.2)		New section to outline 2016 Review process – notes that 2010 HPUDS still important for context, but if conflict between the two documents, the 2016 Strategy prevails.
- Strategy Area (section 1.3)	- Strategy Area (section 1.2)	Remains the same.
	- Strategy Development (section 1.3)	Deleted – largely redundant text.
- Purpose and Scope (section 1.4)	- Purpose and Scope (section 1.4)	Updated and deleted unnecessary text.
- Strategy Vision (section 1.5)	- Vision	Remains the same.
- Guiding Principles (section 1.6)	- Guiding Principles	Remain the same (with inclusion of new graphic of the key high level principles).
- Leadership, Partnership and Collaboration (section 1.7)	- Leadership, Partnership and Collaboration	Additional text added to reflect HPUDS moving from development phase to implementation phase. Text emphasises the partnership and leadership role of the partner Councils and mana whenua, and refers to signed Memorandum of Agreement and formation of HPUDS Implementation Working Group and Technical Advisory Group.
- Values and Expectations (section 1.8)	- Values and Expectations	Remains the same.
- Status of the Strategy (section 1.9)	- Status of the Strategy	Updated text (also picks up some of the intent in section 1.3.4 'Links to Existing Strategies and Plans' in 2010 HPUDS, that it does not operate in isolation, but influences and is influenced by other strategies, plans and programmes).

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
- Monitoring and Review (section 1.10)		New section added to emphasise importance of monitoring and review as ongoing part of HPUDS (picks up some of the intent outlined in section 5.7 'Monitoring and Review').
	Chapter 2 – Context (section 2.1 Global Influences, section 2.2 National Context, section 2.3 Regional Context, section 2.6 Sub-Regional Context)	Deleted...provides relevant context, but sufficient to refer back to 2010 HPUDS, if required. Note: sections 2.4 & 2.5 largely shifted to Chapter 4 in 2016 HPUDS).
	Chapter 3 – Strategy Development Process and Consultation (Scenario Process, Informal Consultation, Evaluation Process, Preferred Scenario, Formal Consultation)	Deleted...redundant text now that HPUDS has moved from development phase to implementation phase.
Chapter 2 – Heretaunga Plains Settlement Pattern:	Chapter 4 – Heretaunga Plains Urban Development Strategy Settlement Pattern:	
- Introduction	- Introduction	Deleted much of the 2010 HPUDS text, and replaced with short introduction that picks up the aims of the settlement pattern (from section 4.2.1 'Preferred Scenario' in 2010 HPUDS).
- Settlement Pattern (section 2.1) - <i>Key Elements of the Settlement Pattern (section 2.1.1)</i> - <i>Development Allocation (Household Growth 2015-2045) (section 2.1.2)</i>	- Settlement Pattern (section 4.2) - <i>Key Elements of the Settlement Pattern to 2045 (section 4.2.4)</i> - <i>Allocation of Population (section 4.3.3)</i>	Re-write of this section. Picks up key elements of the settlement pattern and development allocation aims (from section 4.2.4 in 2010 HPUDS). Updates allocation of growth 2015 – 2045 (update of Table 3 in section 4.3.3 of 2010 HPUDS), and inserts new figure to graphically represent this.

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
<ul style="list-style-type: none"> - <i>Density (section 2.1.3)</i> 	<ul style="list-style-type: none"> - Density Targets (section 4.3.4) 	<p>Updates to reflect RPS approach to density targets (retains Figure 4 Density Examples from 2010 HPUDS).</p> <p>Explanatory text added acknowledging constraints to achievement of density aims, and of expectation of a slow transition to achieving them. Also clarifies that mechanism of how and when to achieve density targets is left to the relevant territorial authority.</p>
<ul style="list-style-type: none"> - <i>Key Assumptions (section 2.1.4)</i> 	<ul style="list-style-type: none"> - Key Assumptions: Settlement Pattern (section 4.4.3) 	<p>Updated to reflect 2016 Review findings.</p>
<ul style="list-style-type: none"> - <i>Amendments to the Settlement Pattern (section 2.1.5)</i> - <i>Replacement Growth Areas (section 2.1.6)</i> - <i>Reserve Growth Areas (section 2.1.7)</i> - <i>Marae Based Settlement (section 2.1.8)</i> - <i>Long Term Development Capacity (section 2.1.9)</i> 	<ul style="list-style-type: none"> - Marae Based Settlement (section 4.3.6) 	<p>New sections outlining the changes to the settlement pattern as a result of 2016 Review, including text around introduction of new concept of ‘replacement growth areas’ (e.g. Brookvale for Arataki Extension) and ‘reserve growth areas’ (e.g. South Pirimai, Romanes Drive (pt), Middle Road (pt), Murdoch Road & Wall Road (pt)). These concepts were not in the original 2010 HPUDS. Updates section on marae based settlement from 2010 HPUDS.</p> <p>Also includes section on long term development capacity with updated indicative yields of growth areas (requiring provision of enough development capacity is flagged as a likely future requirement in the recently released draft ‘National Policy Statement on Urban Development Capacity’ – currently out for consultation).</p> <p><i>Note: the draft NPS suggests a margin of at least 15% over and above projected long term demand (where ‘long term’ is defined as ‘within 30 years’, so fits well with HPUDS strategy period).</i></p>
<ul style="list-style-type: none"> - Growth Areas (section 2.2) - <i>Introductory text</i> - <i>Growth Characteristics (section 2.2.1)</i> - <i>Greenfield Growth Areas (section 2.2.2)</i> 	<ul style="list-style-type: none"> - Growth Areas (section 4.2.2), also incorporating Servicing Constraints (section 1.3.9) - Growth Area (section 4.3.2) 	<p>Introductory text remains largely the same as section 4.2.2 with inclusion of some text from section 1.3.9 ‘Servicing Constraints’, but specifically refers back to Appendix 8.8 ‘Assessment of Growth Option Sites’ in 2010 HPUDS for further detail on the various areas considered at the time of the development of the original Strategy, and the assessment undertaken for each growth option site.</p> <p>Growth Area Characteristics (remains largely the same as section 4.3.2).</p> <p>Greenfield Growth Areas (remains largely the same as section 4.3.2, but with amendments as result of 2016 Review e.g. reserve areas and replacement areas now included in the list).</p>

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
- Allocation of Business Land (section 2.3)	- Allocation of Business Land (section 4.3.7)	Updated to reflect 2016 Review.
- Heretaunga Plains Settlement Pattern Map (section 2.4)	- Heretaunga Plains Maps (Appendix 8.9 Map 3: Heretaunga Plains Settlement Pattern)	Move overall HPUDS Settlement Pattern Map into the Strategy proper - updated to reflect 2016 Review outcomes e.g. reserve areas and replacement areas included, and updated indicative yields. Note clarifying indicative yields subject to future structure planning and Plan Change processes following further assessment).
- Areas where Greenfield Growth is Deemed Inappropriate (section 2.5)	- Areas Where There Is No Provision for Growth (end of section 4.2.2 'Growth Areas')	Amended in response to 2016 Review outcomes e.g. Whirinaki, and area of Clive off the end of Read Crescent and between Main Road (SH2) and Muddy Creek, are no longer identified as 'inappropriate'.
Chapter 3 – Settlement Pattern Implementation:		
- Sequencing (section 3.1)	- Settlement Pattern Implementation (section 4.5)	Alters text and adds additional text around sequencing decision making (to mirror RPS). Specifies that sequencing decisions are left to the individual territorial authorities to decide, given the considerable infrastructure spends involved.
<ul style="list-style-type: none"> - Process for Introducing New Greenfield Growth Areas (section 3.2) - <i>Process for Introducing New Greenfield Growth Areas (section 3.2.1)</i> - <i>Process for Introducing Greenfield Growth Areas (section 3.2.2)</i> 		New text added clarifying the process for introduction of additional greenfield growth areas not already included in the HPUDS Settlement Pattern, and for introducing 'replacement' and 'reserve' areas.
- Process for Review of Areas Identified as Inappropriate for Future Residential Growth (section 3.3)		New text added clarifying the process for review of areas identified as inappropriate.

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
Chapter 4 – Base Demographic & Economic Growth Assumptions:		
- Growth Management Assumptions, Drivers and Influences (section 4.1)	- Growth Management Assumptions, Drivers and Influences (section 2.4)	Remains largely the same – except section 2.4.2 ‘Assumptions and Conclusions from Consideration of All Studies’ is not carried over.
- Growth Management Supply – Locational Considerations/Constraints (section 4.2)	- Growth Management Supply – Locational Considerations/Constraints (section 2.5)	Remains the same.
<ul style="list-style-type: none"> - 2016 Review Findings (section 4.3) - <i>Trends and Growth 2009-2015 (section 4.3.1)</i> - <i>Updated Projections and Forecasts 2015-2045 (section 4.3.2)</i> - <i>2016 HPUDS Review Conclusions (section 4.3.3)</i> 		New text outlining the 2016 HPUDS Review findings around trends and growth since 2009, and updated projections and forecasts to 2045, and conclusions of the Review.
	Chapter 5 – Implementation Plan	Separate companion document – Draft 2016 HPUDS Implementation Plan (see Table 2 below)
	Chapter 6 – Process between Adoption of Strategy and Implementation Chapter 7 – Strategy Implementation and Mechanisms	Deleted – these sections contain redundant text now that HPUDS has moved from development and adoption, to implementation.

CONTENTS 2016 HPUDS (Draft)	CORRESPONDING CONTENTS 2010 HPUDS	COMMENTARY & REASONS
<p>Chapter 5 – Appendices</p> <ul style="list-style-type: none"> - Appendix 5.1 – Glossary of Terms - Appendix 5.2 - Abbreviations - Appendix 5.3 – HPUDS Growth Area Maps 	<p>Chapter 8 – Appendices</p> <ul style="list-style-type: none"> - Appendix 8.1 – Memorandum of Agreement - Appendix 8.2 – Terms of Reference: Implementation Arrangements - Appendix 8.3 – Statutory Compliance - Appendix 8.4 – Glossary of Terms - Appendix 8.5 - Abbreviations - Appendix 8.6 – Participants: HPUDS Development - Appendix 8.7 – Scope: HBRPS: Proposed Change - Appendix 8.8 – Assessment of Growth Option Sites - Appendix 8.9 – Heretaunga Plains Maps 	<p>Deleted Appendices 8.1, 8.2, 8.3, 8.6, 8.7, 8.8 as these were only relevant during the initial implementation phase, and are now redundant having been completed.</p> <p>Retained Appendices 8.4, 8.5 (with minor updates), and 8.9 (with amendments to maps to reflect 2016 Review outcomes, including:</p> <ul style="list-style-type: none"> i) incorporating replacement area (Brookvale); ii) incorporating reserve areas (South Pirimai, Romanes Drive (pt), Middle Road (pt), Murdoch Road & Wall Road (pt)); and iii) updating maps to reflect territorial authority progress on some areas e.g. Howard Street, Omaha Industrial Strip, and Irongate Industrial Node).

Table 2 – DRAFT 2016 HPUDS IMPLEMENTATION PLAN

CONTENTS 2016 HPUDS Implementation Plan (Draft)	CONTENTS 2010 HPUDS	COMMENTARY & REASONS
Chapter 1 – Implementation Plan: - Background (section 1.1) - Implementation Phase (section 1.2) - Strategy Vision and Guiding Principles (section 1.3) - Implementation Structure (section 1.4) - Implementation Plan Format (section 1.5)	Chapter 5 – Implementation Plan: - Introduction (section 5.1) - Format of the Action Information (section 5.2) - Format of the Action Table (section 5.3) - Explanation of the Implementation Plan Components (section 5.4)	New introductory text and outline of implementation phase, inclusion of vision and principles from the Strategy, and amended implementation structure and implementation plan format text.
Chapter 2 – Effective Governance, Leadership, Integration, Implementation and Productive Partnerships	- Sections 5.5, 5.6, 5.8, 5.9, 5.10, 5.11, and 5.21	Combines remaining actions from sections 5.5 to 5.11, and also remaining actions from section 5.21 Mana Whenua. Introduction, issues and key approaches text largely adapted from section 5.5, plus summary text from section 5.21.3 Mana Whenua, section 5.8.3 Implementation Management and section 5.11.3 Funding.
Chapter 3 – Monitoring and Review	- Section 5.7	Remaining actions from section 5.7. Introduction, issues and key approaches text remains largely the same.
Chapter 4 – Natural Environment, Quality Living Environments & the Economy	- Sections 5.12 to 5.30	Combines remaining actions from sections 5.12 to 5.30. Introduction, issues and key approaches text is potted summary of key text from sections 5.12 to 5.30.
Chapter 5 – Infrastructure	- Sections 5.31 to 5.36	Combines remaining actions from sections 5.31 to 5.36. Introduction, issues and key approaches text largely adapted from section 5.32 Utilities and Infrastructure Delivery, plus summary text from section 5.31 Transport, section 5.33 Wastewater, and section 5.34 Stormwater.